

Alternatives to Detention Support Subgrant Application

Title II Formula Grant

South Dakota Department of Corrections

APPLICATION DUE: June 4, 2021

Applicants with original signatures must be **submitted and received** by the Department of Corrections by the close of business on **June 4, 2021**. Faxed and emailed applications will not be accepted. Submit complete applications to:

*Bridget Coppersmith
Department of Corrections
3200 East Highway 34
Pierre, SD 57501-5070*

RECEIVED
JUN 01 2021
DEPT. OF CORRECTIONS

Funding under this application is non-competitive and not guaranteed to each applicant. The application narrative and budget must be approved by both the SD Department of Corrections and the Council of Juvenile Services. If approved, the application content will be presented to the Office of Juvenile Justice and Delinquency Prevention for their approval of any addition of program purpose areas that may be needed to support the approved plan.

SECTION 1. APPLICANT INFORMATION

Applicant: Brown County		
Address: 25 Market Street		
City/State/Zip: Aberdeen, SD 57401	Phone:(605)380-9565	Fax: (605) 626-4010
Email: Rachel.Kippley@browncounty.sd.gov	Federal Employer or Payee Identification Number (FEIN): 46-6000011	
Project Director Name: Karla Nelson		Title: Deputy State's Attorney
Agency: Brown County State's Attorney Office		Address: 25 Market Street
City/State/Zip: Aberdeen, SD 57401	Phone:(605)626-7130	Fax: (605) 626-7132
Email: Kelsi.Vinger@browncounty.sd.gov		
Please indicate the name of the service(s) implemented: JDAI Services and Diversion Coordinator Position		
Project Title:	Brown County JDAI Services	
Requested Project Period:	July 1, 2021 – June 30, 2022	

SECTION 2. PROJECT BUDGET

The Council of Juvenile Services will award or not award funding based the extent to which program design addresses a recognized need and whether the proposal is financially responsible and efficient. Funds will be paid through a reimbursement process for items specifically outlined and approved in the application.

Applicants may apply for up to \$70,000.

Non-supplanting Requirements: Funds or other resources of the applicant normally devoted to programs and activities designed to meet the needs of criminal justice will not be diminished in any way as a result of a grant award of federal funds. The project for which assistance is being requested will be in addition to, and not a substitute for, criminal justice services previously provided without federal assistance.

A. Personnel	TOTAL
1.0 FTE Pre-Trial Coordinator Salary	\$48,000
Pension (6%)	\$2,880
Employer Liabilities (Unemployment Insurance, Social Security, Medicare, & Workers Comp.)	\$3,792
<i>Employee Fringe Benefits (Life, Health, & Dental Insurance Premium)</i>	\$8,957.28
TOTAL	\$63,629.28
B. Contracted Services	TOTAL
	\$
TOTAL	\$
C. Travel and Per Diem	TOTAL
Travel to Quarterly Coordinators Convening	\$555.20
TOTAL	\$555.20
D. Equipment	TOTAL
Cell Phone Stipend (12 months @ \$20)	\$240
TOTAL	\$240
E. Operating Expenses	TOTAL
Indirect Costs @ 10%	\$4,800
Incentives	\$750
TOTAL	\$5,550
Total Project Budget -- Combined totals for all columns	\$69,974.48

NOTE: If there is a change in the above budget, programs will need to request an amendment to their budget. All amendments must be requested in writing **prior to the expenditure of funds.**

SECTION 3. BUDGET NARRATIVE

In the space provided, explain the relationship between budgeted items listed in Section 2 and project activities. Include information (data and criteria) as to how you arrived at budget estimates. Discuss all items by category and in full.

Personnel Narrative - Explain how the compensation and expenses were calculated, duties of the position, and any other information about personnel of the project. If proposed funding covers more than one position, you must identify the duties and estimated percent of time for duties that directly relate to the successful implementation of the program(s).

Position #1: **Pre-Trial Coordinator**

Justification for the position :	Continue with ongoing efforts to enhance Juvenile Detention Alternatives in Brown County by utilizing juvenile diversion, case management, data tracking/analysis, referrals to community based programming, organization of community stakeholders, and lead collaboration to develop alternatives in Brown County.
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If the position is existing staff , explain how duties associated with this award are outside the current scope of their position and a provide a plan explaining how all duties associated with the position will continue to be provided and funded during this award:	This would be a third year continuation from the services that were enhanced and/or implemented in previous years grant cycles.
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Personnel Responsibilities & Duties (<i>must directly relate to the implementation of the program</i>)	Estimated % Time
1. Diversion Services (case management, referrals, data tracking/analysis)	70%
2. JDAI Coordination	30%
3.	
4.	

Wage/Salary:	\$48,000
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Benefits:	\$ 15,629.28 \$8,957.28 Insurance includes Health, Dental, and Life \$2,880 SDRS 6% of \$48,000 salary \$3,792 Employer Liability to include Social Security, Medicare, and Unemployment
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Position #2:

Justification for the position :	
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If the position is existing staff , explain how duties associated with this award are outside the current scope of their position and a provide a plan explaining how all duties associated with the position will continue to be provided and funded during this award:	
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Personnel Responsibilities & Duties (<i>must directly relate to the implementation of the program</i>)	Estimated % Time
1.	
2.	
3.	
4.	

Wage/Salary:	
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Benefits:	
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Please attach additional sheets for more than 2 positions
SECTION 3. BUDGET NARRATIVE CONTINUED

Contracted Services Narrative - Explain the consultant fees, consultant expenses, contracted services, the cost per service/per youth being served, how the cost for services was calculated, and the process that would be or has been conducted to select the consultant. <u>Contracted services fees cannot exceed \$650 per day.</u>	
Consultant #1:	
Consultant Fees:	
Contracted Service:	
Selection Process:	
Consultant #2:	
Consultant Fees:	
Contracted Service:	
Selection Process:	
Travel and Per Diem Narrative – Explain the calculation of travel costs for travel <u>outside the home jurisdiction</u> , (travel must be calculated at current state rates (\$0.42 per mile and \$32 per diem)), how the expenses are directly related to the implementation of the project, and if out-of-state travel is anticipated, give particulars (i.e., location, state, dates, purpose, cost).	
Purpose of Travel:	Semi-annual visits in Pierre, SD for JDAI/Diversion Coordinators. The intention would be to get together with the other coordinators in South Dakota to brainstorm and collaborate. Specific dates have not yet been selected. The amount is calculated at two trips to and from Pierre as well as two hotel stays. Total projected cost to include lodging, travel, and per diem is \$555.20 for travel for these trips.
$[660] \times \$0.42 = \277.0 $[4 \text{ days}] \times \$32.00 = \$128$ $[2 \text{ nights}] \times \$75 = \$150$	
Purpose of Travel:	
$[Mileage] \times \$0.42 =$ $[Number \text{ of Travel Days for per diem}] \times \$32.00 =$	
Equipment and Operating Expenses Narrative – Explain the supplies and equipment costs directly related to the implementation of the program or project. You must be specific regarding the items in which you intend to use federal funding. For example, a budget item of “office expenses” will not be accepted as these items must be detailed. You need to identify what you anticipate for office expenses and list each item and the estimated costs. Items not specifically outlined will not be eligible for reimbursement.	
Equipment – List nonexpendable items that are to be purchased and show how you calculated these costs. Nonexpendable equipment is tangible property having a useful life of more than 2 years.	
Cell Phone Stipend - \$20 month/12 months	
Operating Expenses – List items by type (office supplies, postage, training materials, copying paper, and expendable equipment) and show how you calculated these costs. Generally, supplies include any materials that are expendable or	

consumed during the course of the project.

Indirect costs are calculated at 10%. This will cover office space, office supplies, training materials, and other office equipment.

Incentive costs for diversion kids were based on 75 - \$10 gift cards

SECTION 4. APPLICATION NARRATIVE

A. PROJECT ABSTRACT AND DEMONSTRATION OF NEED

Brown County was awarded the Alternatives to Detention Support sub-grant in July of 2019 and a full time employee was hired shortly after. The Brown County State's Attorney (BCSA) Office worked to create a diversion program that was approved in September of 2019 by the 5th Circuit Presiding Judge. The diversion program has been functional for slightly over 18 months.

Brown County currently serves diverted youth through Brown County Teen Court and the BCSA Diversion program. In FY2018, there were 29 youth that were diverted from the system. In FY2019, there were 46 youth that were diverted and in FY2020, there were 71 youth successfully diverted from the juvenile justice system. So far since July 2020, there have been just over 100 diversion referrals. We have been able to increase our diversion referrals by having a dedicated full time employee that meets with the youth to create a plan that educates and motivates the youth to make more responsible decisions. The BCSA office understands the stigmatization and anxiety of formal prosecution and believes in offering non-violent offenders another chance to keep them out of the juvenile justice system.

According to 2020 Risk Assessment Instrument (RAI) data, only 11 youth scored for Secure Detention, yet 61 youth were actually held in a secure setting. 29 youth scored for an alternative, however none of these youth were actually held in an alternative. Meanwhile, 18 of these youth were overridden into secure detention. Of the 97 youth that scored for release, 43 youth were held in detention, 50 youth were released, and 4 youth were overridden into an alternative. In 2020, Brown County had an override up rate of 48.8% in 2020, the lowest we have had since the RAI was

introduced. Brown County still does not have an on-demand Shelter Care. Prior to COVID-19, intake staff was able to call and staff shelter care as an option with New Beginnings Center (NBC).

Substantial progress has been made, however there are still plenty of opportunities for improvement in Brown County. Continuation of the JDAI/Diversion Coordinator position will allow for us to continue diverting youth from the court process and work to survey the need for other Alternatives to Detention.

B. COMMUNITY READINESS

Brown County has been a JDAI site for four years. The JDAI collaborative meets every other month. Our collaborative consists of the Juvenile Judge, Juvenile Prosecutor, Detention Administrator, School Superintendent, local Mental Health Center, Court Services, Department of Corrections, County Commission, Child Protection Services, Law Enforcement, Indian Education Coordinator, and Prevention Coordinator. The existing position is housed at the Brown County State's Attorney's Office and the office supports continuation of such plan. Brown County supports JDAI efforts and Rachel Kippley, Brown County Commissioner, is on the statewide JDAI steering committee.

Bi-weekly meetings were implemented with the Aberdeen School District Superintendent to staff existing youth on the program and to identify youth or risk factors that are exhibited by youth that may be at risk of entering the system. These staffing's have become vital, especially since a decision was made to keep truant youth out of the court system and off of probation. During these staffing's the Superintendent, Diversion Coordinator, and Juvenile Prosecutor are able to work as a team to brainstorm options and assist truant youth in coming back into compliance with attendance. In year three, there are plans to expand the truancy diversion program to ensure that there is a graduated response to attendance non-compliance.

In reviewing the 2020 data, 41% of the admissions into the juvenile detention center were due to juveniles failing the Home Detention program. The Diversion Coordinator recognized that this existing alternative was a pipeline into detention. The Diversion Coordinator worked with the Home Detention program and the juvenile Judge to revisit the existing Home Detention contract to remedy this special detention population. Adjustments were made to the contract and a sanctioning grid was implemented to ensure that all youth were being treated fairly and being allowed the same alternatives and chances. With the implementation of this adjustment, Brown County saw a 20% decrease in the overall RAI override percentage, with the most significant impact coming from this population of youth. Brown County's override rate still remains high at 48.8%, but the improvement in such a short amount of time is promising.

Another challenge that Brown County faces is the lack of on-demand shelter care. In 2020, 29 youth that had the RAI completed were recommended for an alternative setting. Unfortunately due to COVID-19, none of these youth were able to be referred to New Beginnings Center and 18 of them were instead held in Secure Detention. Brown County is in support of exploring the idea of Court Resource Homes to assist with this problem.

The largest challenge that Brown County has identified is the lack of community involvement with justice involved youth. Key stakeholders have identified that more community education is needed to ensure community partners are educated in areas such as adolescent brain development, the harmful effects of unnecessarily holding youth in detention, and the need to support Brown County youth within Brown County.

Please see attached letters of support from several stakeholders indicating their willingness to support the ongoing need for JDAI/Diversion work in Brown County.

C. ALIGNMENT WITH SOUTH DAKOTA JDAI IMPLEMENTATION

The average daily population (ADP) of the Juvenile Detention Center in Brown County in 2020 was 4.4 with an average length of stay (ALOS) of 11.9. Both of these numbers have increased in the past year. In further analysis of this data, probation violators are taking up the most bed days and staying the longest in detention. The average length of time that a juvenile is held in detention on a probation violation is 18.6 days in comparison to an average of 12.1 for any felony level offense or 14.9 for any misdemeanor offense. The detention population average was one juvenile a day for youth in violation of their probation and 1.6 juveniles a day for youth in violation of Home Detention. Only .5 of Brown County's ADP was made up of juveniles held in custody for committing a misdemeanor and .35 of the ADP was made up of juveniles held for felony level offenses. This data shows a significant need for alternatives for youth who are non-compliant with Home Detention or Probation.

The risk assessment instrument (RAI) override rate remains high in Brown County with a rate of 48.8%. However, Brown County has seen a 20% decrease in this override up rate due to the change in the Home Detention contracts.

New Beginnings Center was not taking shelter care placements after February of 2020 due to COVID-19. Brown County did not have a lesser restrictive housing option than the juvenile detention center.

A conditional release program was created in 2020 to assist with the need for alternatives to detention. However, youth that were involved in the Home Detention program were not able to benefit from being conditionally released. This same population was found to be in violation of an alternative to detention so they were automatically placed in detention, therefore impacting the RAI override rate.

Unfortunately all attempts to partner with the community to host an Evening Reporting Center were unsuccessful. Key stakeholders still acknowledge that an Evening Reporting Center is desired. Data and testimonials are being collected to further examine the need for a Reception Center in

Brown County. There have been preliminary discussions of this center being housed in the county building if it is proven to be beneficial to the community.

In 2020, Brown County noticed that Hispanic youth had a longer length of stay in detention at 20.95 days compared to their White counterparts at 11.15. Brown County would like to access culturally responsive programming to provide to Hispanic youth to remedy this issue.

The Diversion Coordinator has also had conversations with local law enforcement entities to enter into a data use agreement to ensure data is being utilized at for every decision making point, to include point of arrest. In reviewing arrest data that was shared with the Diversion Coordinators, Brown County's arrests have decreased by 25%.

D. STRATEGY FOR IMPLEMENTATION AND SUSTAINABILITY

- I. The Diversion Coordinator will continue to participate in monthly JDAI and Diversion Coordinators calls throughout the grant period.
- II. The Diversion Coordinator will hold JDAI collaborative meetings at least quarterly to implement the goals identified on the JDAI work plan.
 - a. The Diversion Coordinator will present data at each meeting to ensure the collaborative is using data to drive the decision making progress.
 - b. The Diversion Coordinator will also survey the collaborative to ensure that community is being represented and that various entities are being represented at the meetings.
 - c. The Diversion Coordinator will work with the stakeholders that are involved with the collaborative to ensure there is future support of sustaining this position to possibly utilize other funding sources in the community to help fund the JDAI/Diversion project in Brown County.

- III. The Diversion Coordinator, along with the state Diversion Coordinator, will hold Positive Youth Development training for community stakeholders.
- IV. The Diversion Coordinator will hold Risk Assessment Instrument training for Law Enforcement to ensure every officer has received the same training on the use of the tool.
- V. The Diversion Coordinator will work with Brown County Teen Court to formalize the Truancy Diversion Program by December of 2021.
- VI. The Diversion Coordinator will resume Educational Parent Forums for community members on educational topics such as youth mental health, substance abuse, internet safety, and other related topics.
 - a. The Diversion Coordinator will arrange Youth Educational Forums to address topics such as post-secondary education, nutritional planning, budgeting, and other like topics.
- VII. The Diversion Coordinator will continue to identify and verbalize gaps in services that are in existence.
 - a. The Diversion Coordinator will continue to research new ideas for diversion and expand on existing diversion programming.
 - b. The Diversion Coordinator will work with local community partners, not limited to existing collaborative, to increase and broaden community resources.
- VIII. The Diversion Coordinator will continue to track and enhance data collection capabilities.
 - a. A new case management program will be implemented into the Brown County State's Attorney's Office so the Diversion Coordinator will work with staff to collect appropriate data in real-time.
 - b. The Diversion Coordinator will work with Law Enforcement agencies to develop a data use agreement so that data can be reviewed from this decision making point.

- c. The Diversion Coordinator will utilize data to determine the need for an Evening Reporting or Reception Center.
- IX. The Diversion Coordinator will participate in local government meetings when necessary to promote youth justice work.
 - a. The Diversion Coordinator will provide community education around adolescent brain development and the harmful effects of incarcerating youth to gain community buy-in about the program.
 - b. The Diversion Coordinator will provide updates to the Brown County Board of Commissioners on the progress being made throughout the grant period.
- X. The Diversion Coordinator will meet with the Brown County State's Attorney to create a proposed budget to sustain the JDAI/Diversion program within Brown County.
- XI. The Diversion Coordinator will meet with the JDAI Executive Committee to brainstorm reallocation of existing funds that could be utilized to sustain the JDAI/Diversion program.
- XII. The Diversion Coordinator will start the implementation process of a Restorative Justice Program in Brown County.

E. PROJECT PERFORMANCE MEASURES AND EVALUATION

The Diversion Coordinator will work with local detention center, existing alternatives to detention, shelter care, and the Brown County State's Attorney's Office to collect data on detention referrals, diversions, average length of stay, and average daily population. A new case management system will be implemented at the Brown County State's Attorney's Office, so the Diversion Coordinator will have access to this program. Without having access to the program, it is unknown exactly what data will be collected and beneficial through this program. However, the anticipated data reports would include dispositional data.

The Diversion Coordinator will also create a data use agreement with the Aberdeen Police Department to access the data at the earliest decision making point. Data will be aggregated by referral source, age, gender, race and ethnicity.

F. DESCRIPTION OF PROGRAM GEOGRAPHIC BOUNDARIES

The Pre-Trial Coordinator position will serve youth, families, and community stakeholders in urban and rural Brown County, South Dakota. According to the United States Census Bureau, July 1, 2019 estimates, the population of Brown County is 38,839. The Kids Count Data Center estimates that the 2019 population for Brown County youth aged 10-17 is 4,119. The county seat is Aberdeen, SD.

G: TARGET POPULATION

The target population to be served by this position is youth under the age of 18 (and their families), who have had contact with the juvenile justice system or who are at risk of having contact with the juvenile justice system (Children in Need of Supervision). Youth under the age of 10 will be offered a list of community resources and assistance with referrals to resources to provide the tools to keep them from further entering the juvenile justice system.

Target populations for detention reform may also include youth of color, females, youth with school based or truancy offense, domestic assault situations, and homeless youth.

The goal is to divert or prevent low-level youth from entering into the juvenile justice system and to eliminate disproportionate minority contact. We will continue to provide services, prevention, and intervention at the front end for these youth as well as youth who are already system involved. With JDAI Coordination as part of this role, this position will ensure all core strategies are being upheld, not limited to but including, Conditions of Confinement, Objective Admissions, and Special Detention Populations.

Target Population Details (Place an "X" in the box to the <i>left</i> of all those that apply)							
Race(s):		Offender Type(s):			Geography:		
X	American Indian/Alaskan Native	X	At-Risk Population (no prior offense)		X	Rural	
X	Asian	X	First Time Offenders		X	Suburban	
X	Black/African American	X	Repeat Offenders		X	Tribal	
X	Hispanic or Latino (of any race)	X	Sex Offenders		X	Urban	
X	Other Race	X	Status Offenders		Age:		
X	White/Caucasian	X	Violent Offenders		X	Under 11	
Sex:		Referral Source:			X	12-13	
X	Female	X	School	X	Court System	X	14-15
X	Male	X	State's Attorney		Other _____	X	16 -18

The officials who certify this document agree to adhere to all terms and conditions relating to this application. Duplication of responsibilities by one individual for any position listed below is NOT acceptable.

Original Signatures are Required

County Commission Chair

Name Doug Fjeldheim

Title County Commission Chair

Address 25 Market Street

City/State/Zip Aberdeen, SD 57401

E-mail Doug.Fjeldheim@browncounty.sd.gov

Phone 605-290-6094

Fax

Signature Doug Fjeldheim

Date

B. Project Director

Name Karla Nelson

Title Deputy State's Attorney

Address 22 Court Street Suite 2

City/State/Zip Aberdeen, SD 57401

E-mail Karla.Nelson@browncounty.sd.gov

Phone (605)626-7130

Fax (605)626-7132

Signature Karla Nelson

Date 5/25/2021

C. Financial Officer

Name Cathy McNickle

Title Brown County Auditor

Address 25 Market St. Suite 1

City/State/Zip Aberdeen, SD 57401

E-mail Cathy.mcnicke@browncounty.sd.gov

Phone (605)626-7110

Fax

Signature Cathy McNickle

Date

D. Other Official

Name

Title

Address

City/State/Zip

E-mail

Phone

Fax

Signature

Date

SECTION 7. ATTACHMENTS

Description of Attachments – Identify and describe the significance of all additional materials you include as attachments. Please limit additional materials to items such as program effectiveness documentation; pertinent letters of support or commitment; research documentation; resource documentation; and any other materials. Attach all additional documents following this page.

Attachment 1
Memorandum of Understanding (MOU). The MOU was designed and signed by Brown County stakeholders. This document outlines the members of the collaborative and the primary goal.
Attachment 2
2020 Data. This PowerPoint was created and presented to the collaborative to encompass 2020 data. Some pages compare 2019 data with earlier data as a comparison. This data reflects detention utilization, RAI fidelity, Diversion Data.
Attachment 3
Letters of Support. Letters from key stakeholders to show their continued support of funding this position.
Attachment 4
Quarterly Performance Measures. These measures have been submitted on a quarterly basis to display a number of performance measures such as age, gender, and race of youth, recidivism rate, and type of offense. Attached are measures from July 1, 2020 to March 31, 2021.
Attachment 5
Attachment 6

ENCLOSE RELEVANT ATTACHMENTS AFTER THIS PAGE

Brown County Juvenile Detention Alternative Initiative (JDAI) Steering Committee Memorandum of Understanding (MOU)

I. PARTIES

This document constitutes an agreement between the Fifth Circuit Court, Fifth Circuit Court Services' Office, Brown County Sheriff's Office, Brown County State's Attorney's Office, Brown County Commission, Brown County Juvenile Detention Center, Aberdeen Public School District, South Dakota Department of Social Services, South Dakota Department of Corrections, City of Aberdeen, Aberdeen Police Department, Avera Worthmore, Northeastern Mental Health Center, United Way of Northeast South Dakota, Aberdeen Family YMCA, Aberdeen Boys and Girls Club, and other parties as amended.

II. PURPOSE

This agreement established the JDAI Local Advisory Collaborative and is entered into by the above named agencies for the purpose of establishing a cooperative relationship in order to replicate the eight core strategies of JDAI in order to:

- Eliminate the inappropriate or unnecessary use of secure detention;
- Minimize re-arrest and failure to appear rates pending adjudication;
- Ensure appropriate conditions of confinement in secure facilities;
- Redirect public finances to sustain successful reforms; and
- Reduce racial and ethnic disparities.

III. PERIOD OF AGREEMENT AND MODIFICATION/TERMINATION

This MOU will become effective when signed by all parties.

Modifications to this MOU must be submitted in writing at least 30 days in advance and approved by all agencies represented herein. In the event additional parties are added to the Collaborative, the new party may be added upon approval by all agencies represented herein.

Intent to terminate participation in this MOU must be submitted in writing at least 90 days in advance of termination to all participating agencies.

IV. THE JUVENILE DETENTION ALTERNATIVES INITIATIVE MODEL

The parties agree that the JDAI Local Advisory Collaborative will follow the JDAI model as developed by the Annie E. Casey Foundation. The model's core strategies are as follows:

- Collaboration among juvenile justice agencies, community organization, and other government agencies;
- The use of data in making policy and case-level decisions;
- Objective instruments to guide detention decisions;
- Operation of a continuum of non-secure detention alternatives;
- Case processing efficiencies to reduce time between arrest and case disposition;
- Improvement of conditions of confinement;
- Safe reductions of special populations (i.e. violations of probation, warrants, and cases awaiting placement); and
- Racial/ethnic fairness in policy and case-level decision-making.

V. RESPONSIBILITIES OF THE PARTIES

All parties agree to work cooperatively to address the purpose of JDAI as identified above. Members of the JDAI Local Advisory Collaborative agree to attend meetings on a regular basis as schedules and budgets allow, make their decisions based on the purposes and processes of the JDAI model, and carry out what is in the best interest of youth that is consistent with community protection. The parties agree to provide access to data that will support the JDAI process, consistent with state and federal confidentiality restrictions.

VI. COMMITTEE LEADERSHIP AND MEETINGS

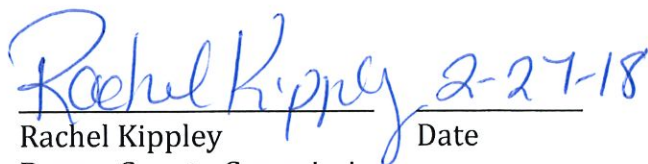
JDAI Co-chairpersons, Tony Portra and Rachel Kippley, were selected by the conveners of the JDAI Local Advisory Collaborative at the beginning of the JDAI journey in Brown County. Meetings will occur monthly to begin and then at least quarterly thereafter and will be led by at least one or both of the JDAI Co-chairpersons. Co-chairpersons have the authority to establish any subcommittees necessary to support the accomplishment of local JDAI implementation.



Judge Tony L. Portra
5th Circuit Court Judge
JDAI Co-Chair

2-26-18

Date



Rachel Kippely
Brown County Commissioner
JDAI Co- Chair

Date



Aaron Schultz
United Way

3/27/18

Date



Tony Ingemansen
JIPP Court Service Officer
Fifth Circuit Court Services

2/27/18

Date



Jeremy Atkins
Aberdeen School District

3-26-18

Date



Karly Winter
Deputy States Attorney

3/28/18

Date



Brenda Hammrich
Home Detention Supervisor

2-27-18

Date



Mike Herman
Executive Director
Aberdeen Boys & Girls Club

28 Mar 18

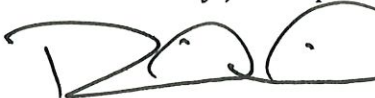
Date



Brian Bahr
Brown County JDC Supervisor

3/26/18

Date



Dave McNeil
Aberdeen Police Department

4/25/18

Date



Steve Polchow
JCA Supervisor
SD Department of Corrections

3-2-18

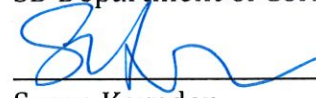
Date



Elyce Kastigar
Aberdeen YMCA

3/26/18

Date



Susan Kornder
Supervisor
Northeastern Mental Health

2-27-18

Date



Garrett Ortmeier
Chief Court Service Officer
Fifth Circuit Court Services

2-27-18

Date



Kelsi'

3/12/18

Date



Dr. Becky Guffin
Superintendent
Aberdeen Public Schools

2-27-18

Date



Dawn Johnson
Regional Manager
Department of Social Services

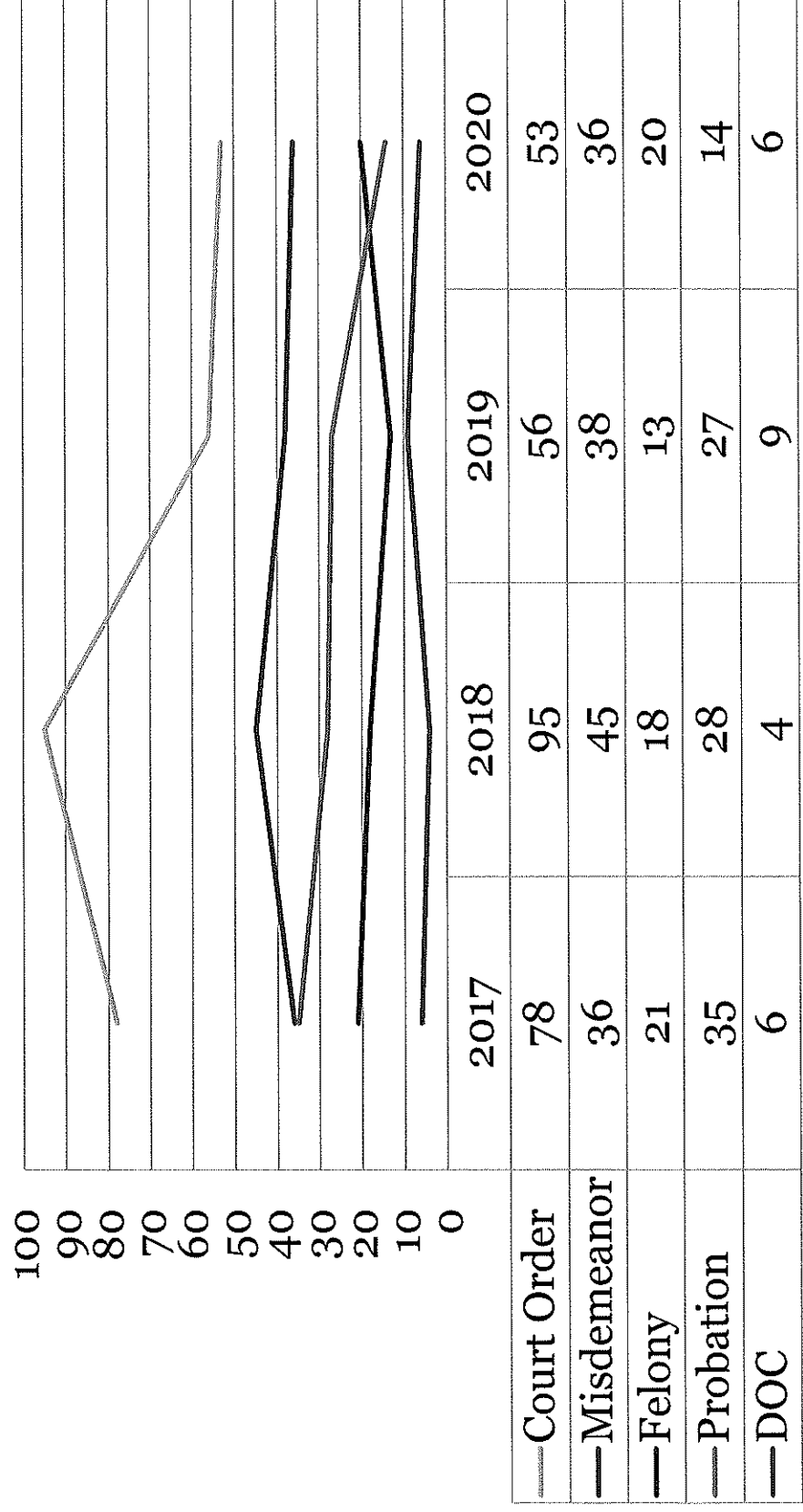
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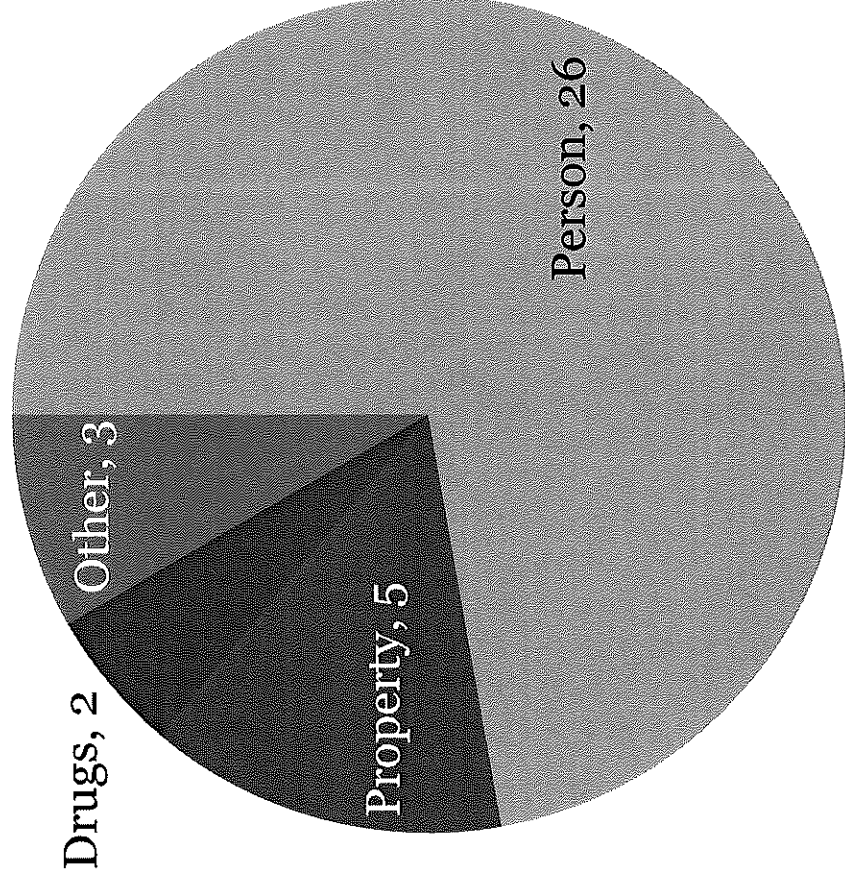
Brown County Data

2020

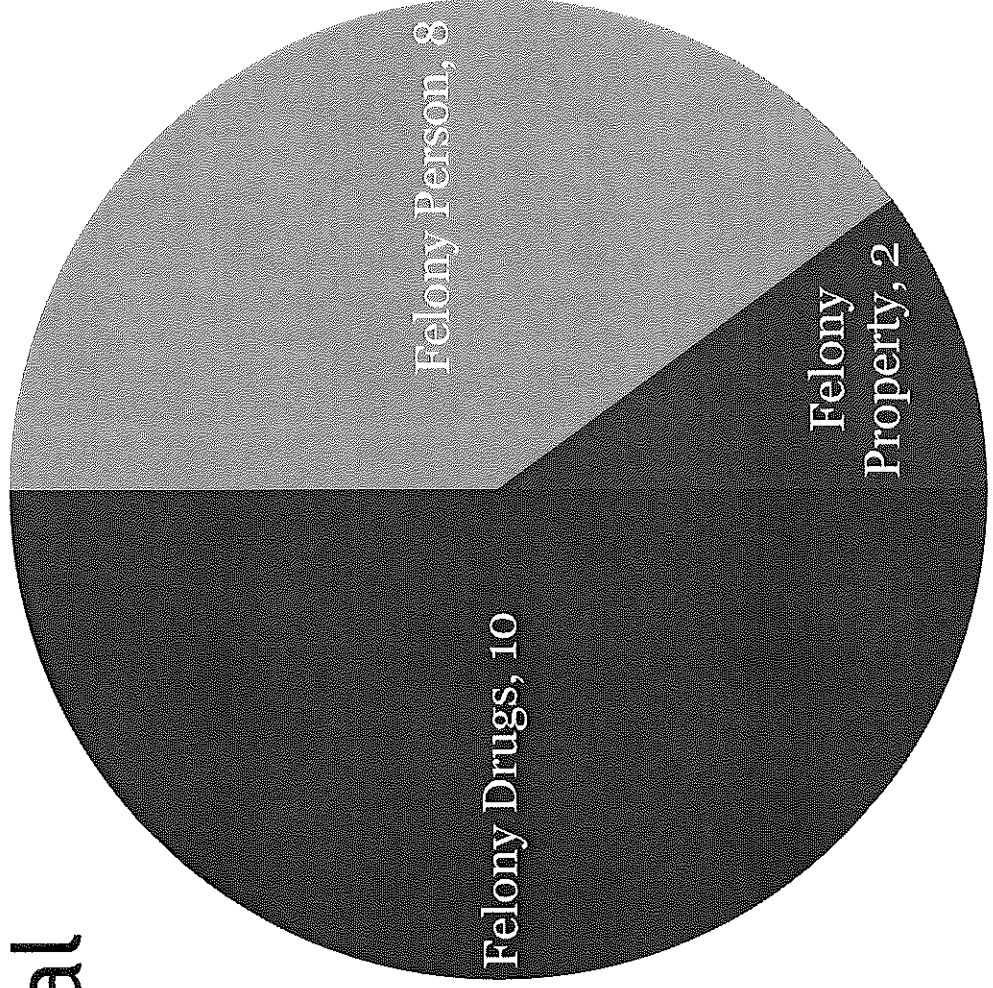
JDC Admissions



Detention Admissions Misdemeanors - 36 Total



Detention Admissions Felony - 20 Total

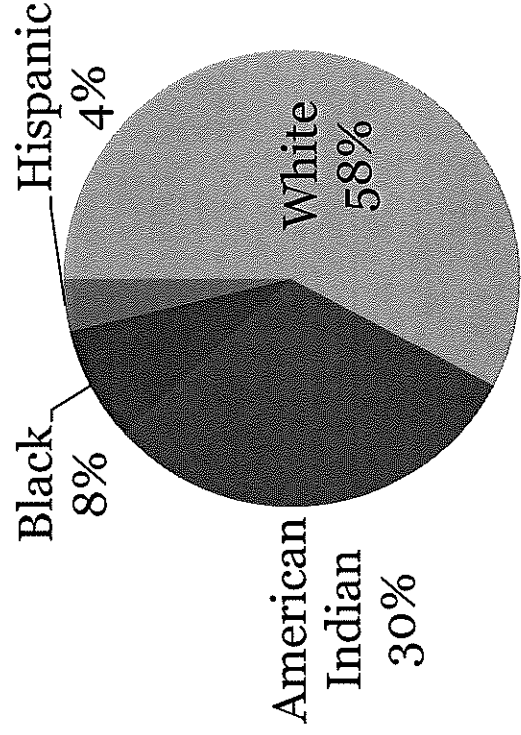


Detention Admissions



28.2 % reduction
in admissions

2017 2018 2019 2020



According to SD Kids Count,
The 2019 population estimate for
Brown County is:
5.1% American Indian
2.6% Black
84.1% White

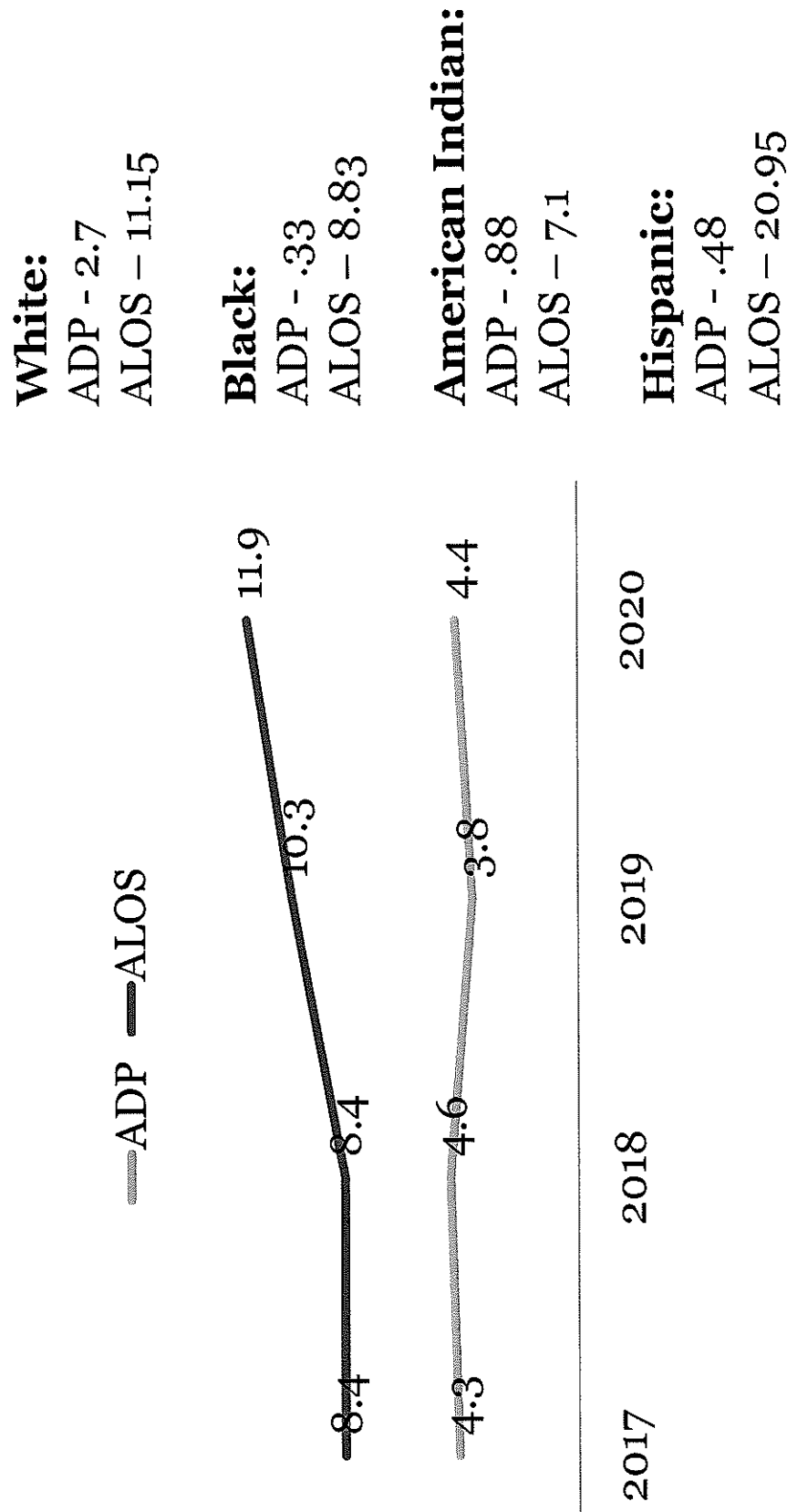
Detention Bed Days



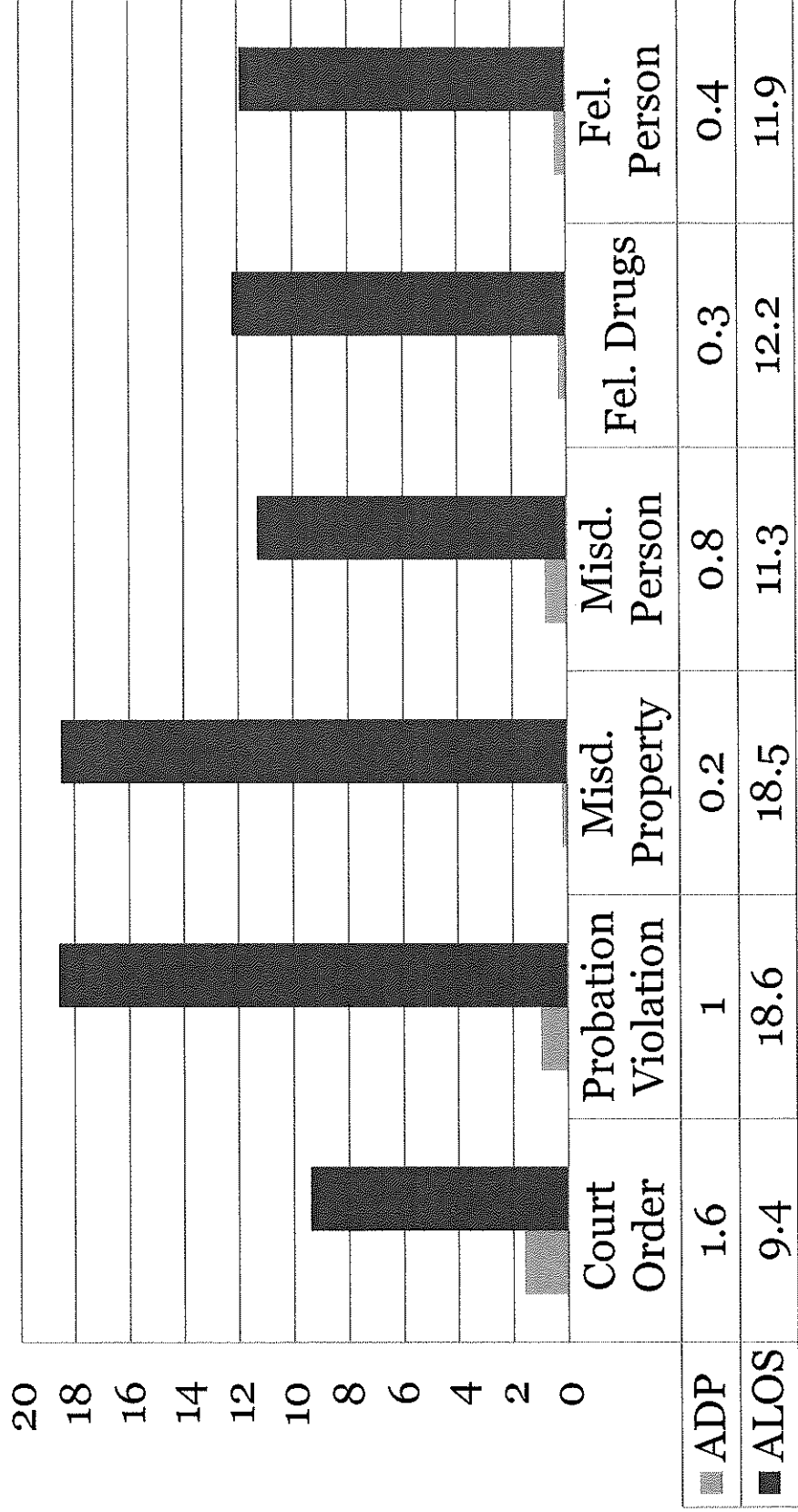
58 youth of color were admitted into JDC
These YOC took up 625 bed days

ADP & ALOS

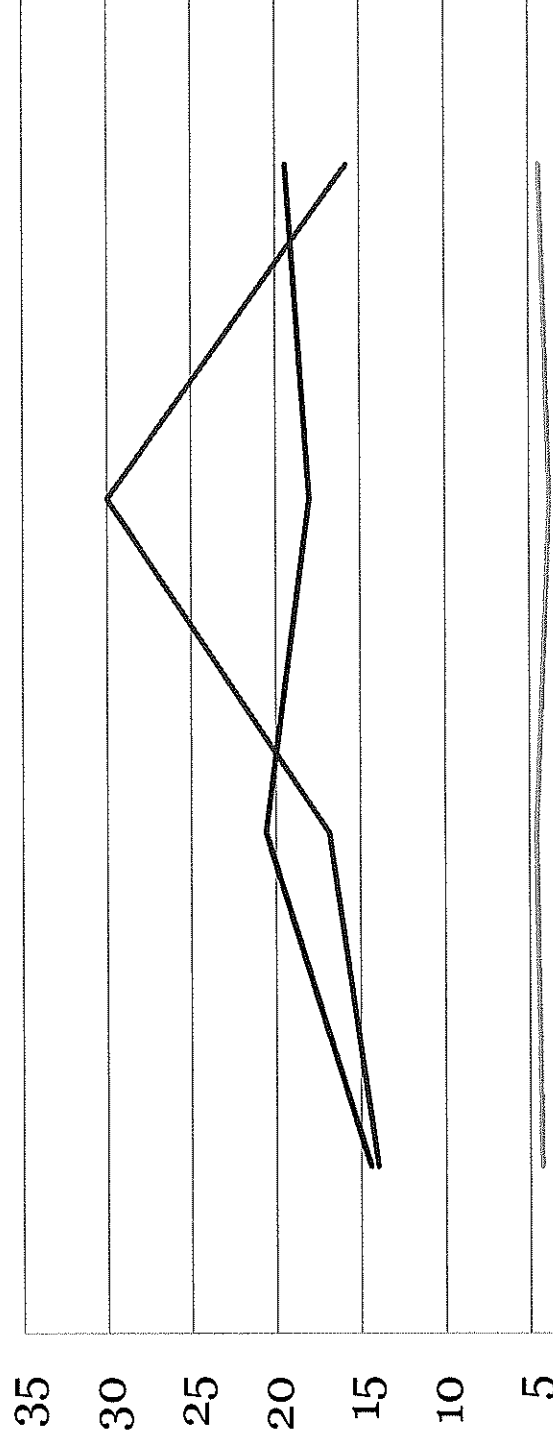
Overall & Racial Breakdown



ALOS/ADP by Offense Type

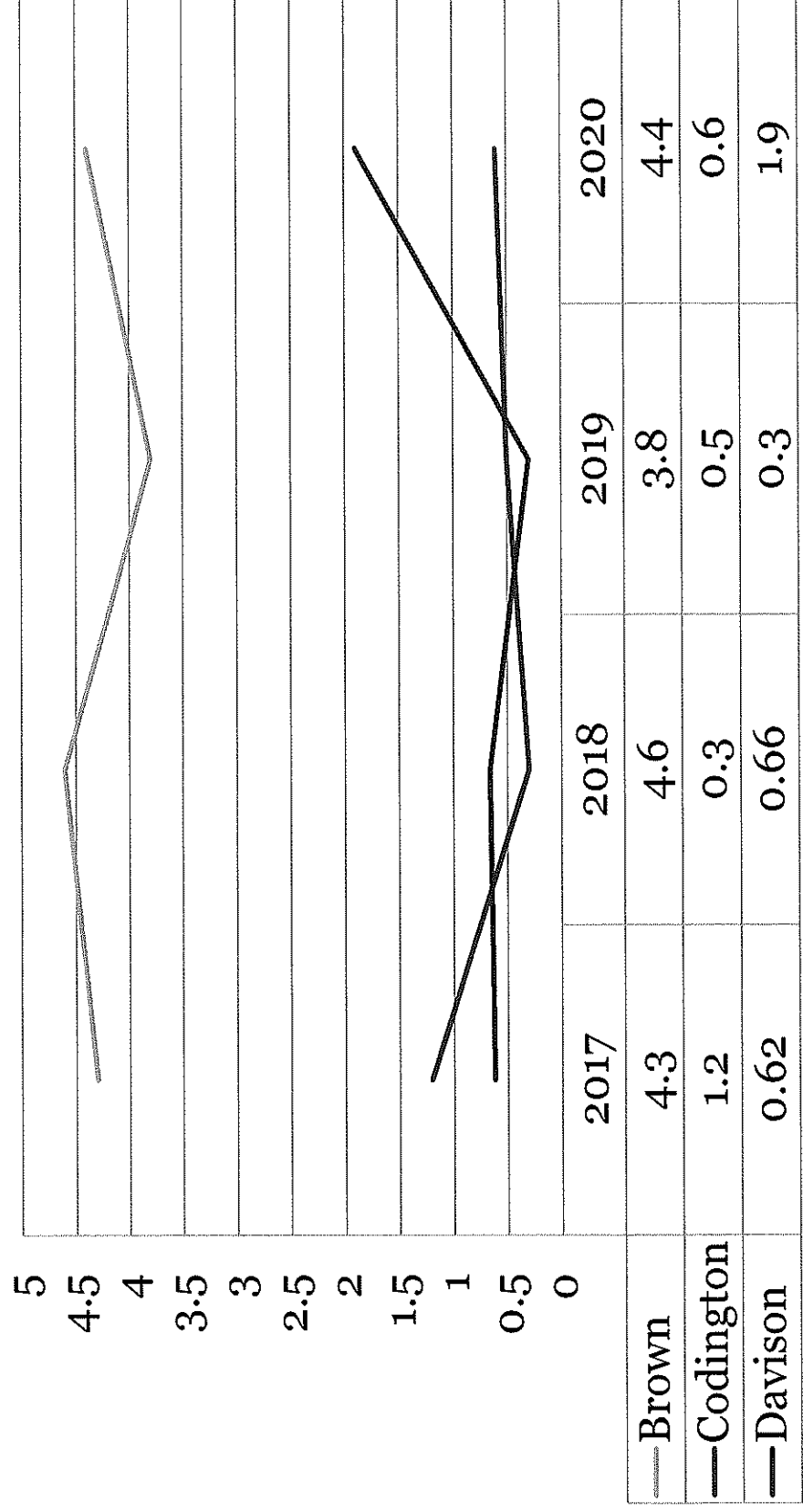


ADP Trend Comparison

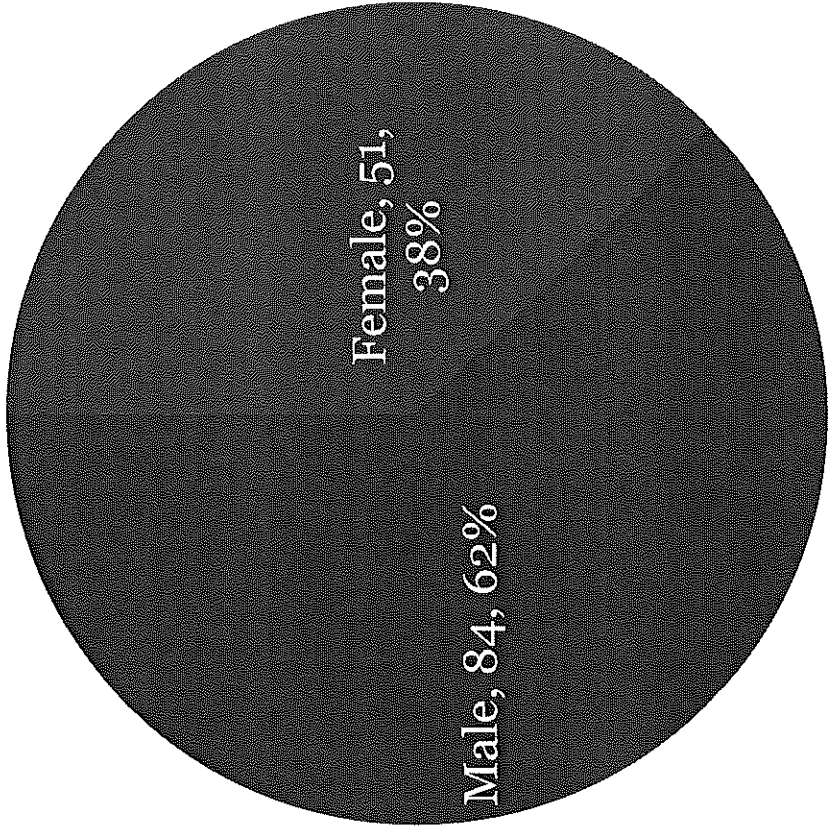


	2017	2018	2019	2020
Brown	4.3	4.6	3.8	4.4
Minnehaha	14	16.84	30	15.8
Pennington	14.43	20.58	18	19.39

ADP Trend Comparison



Gender Breakdown



Female

ADP - 1.4

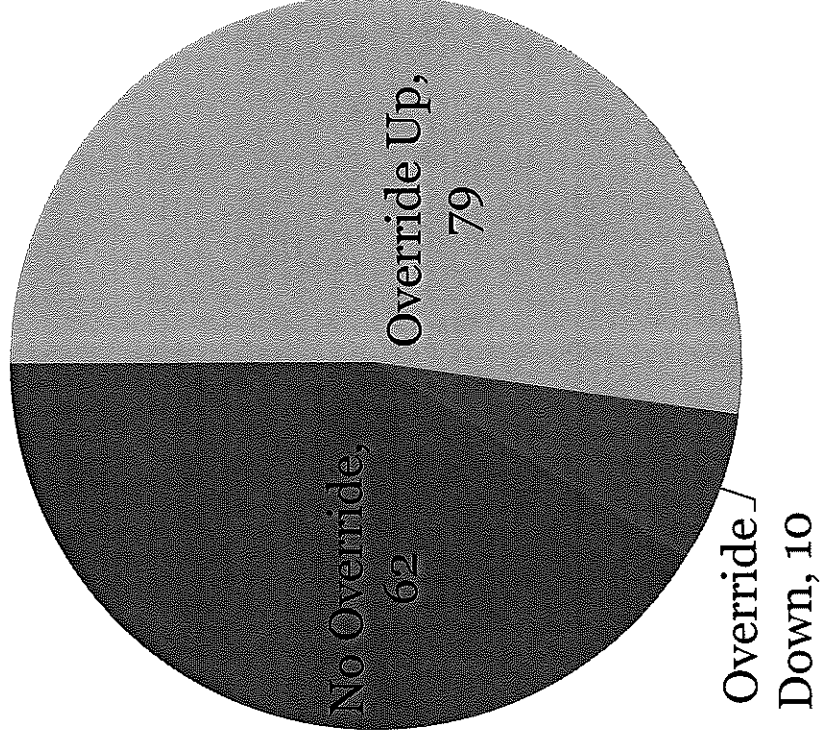
ALOS - 8

Male

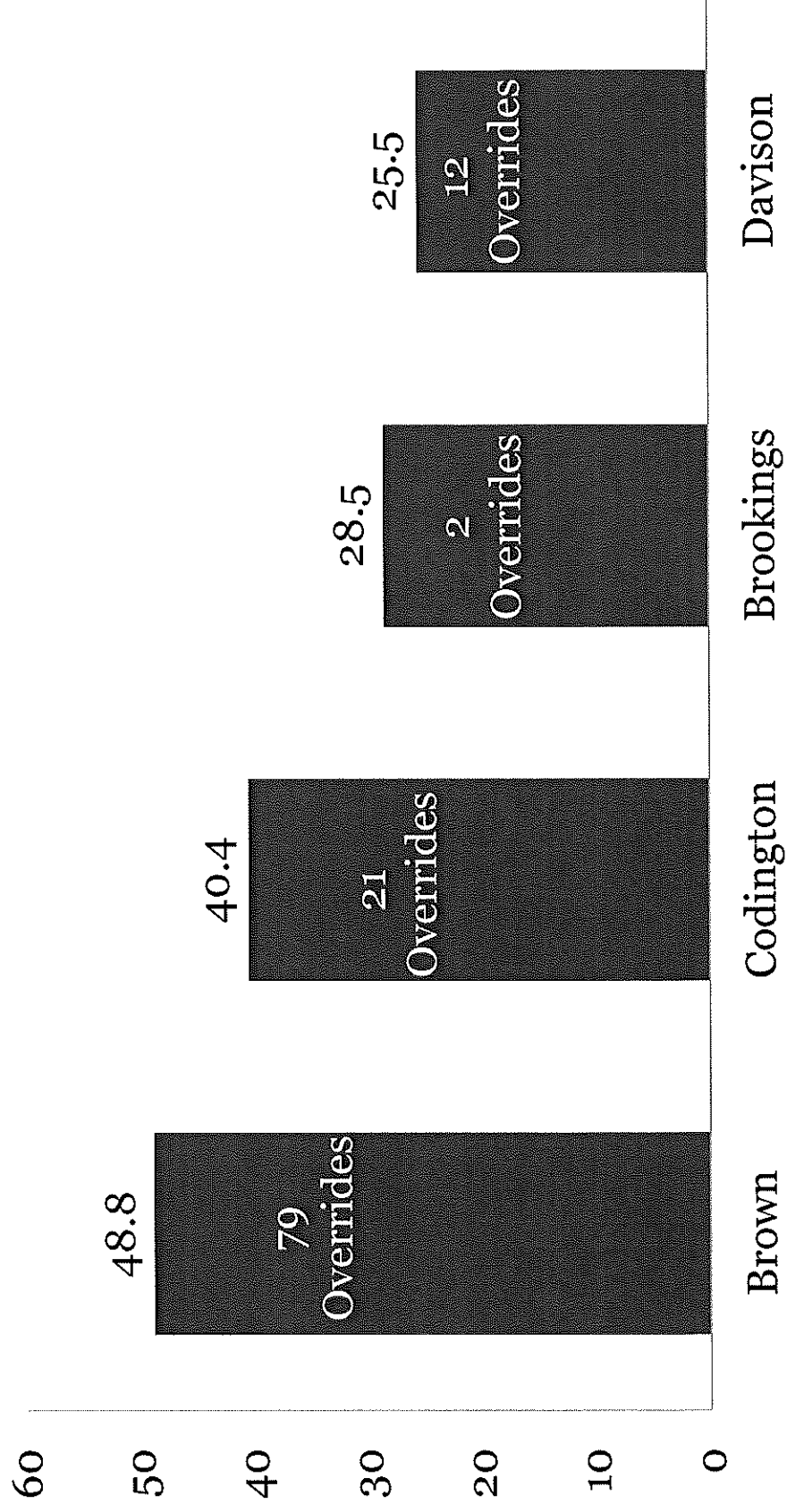
ADP - 3.1

ALOS - 12.65

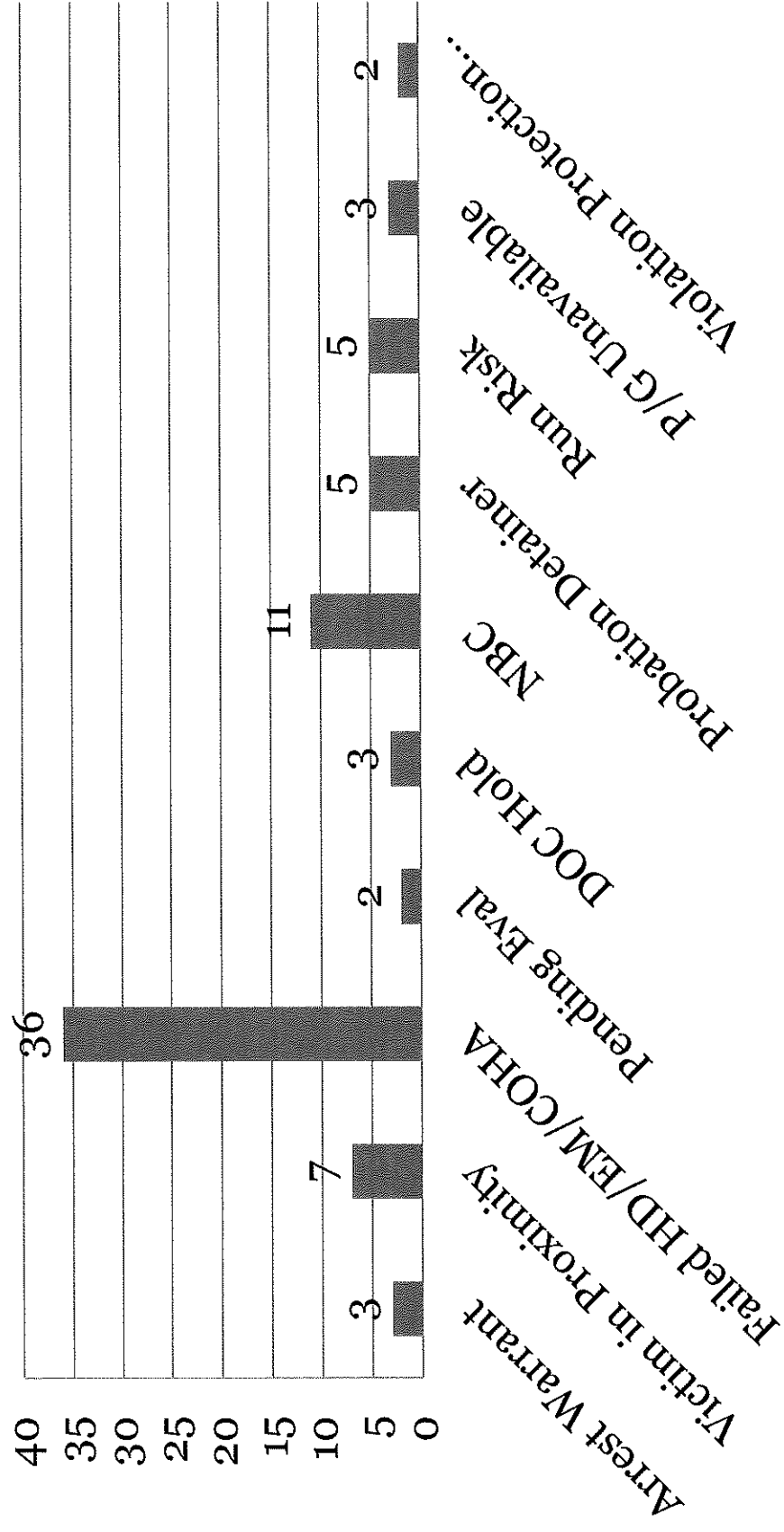
RAI Fidelity



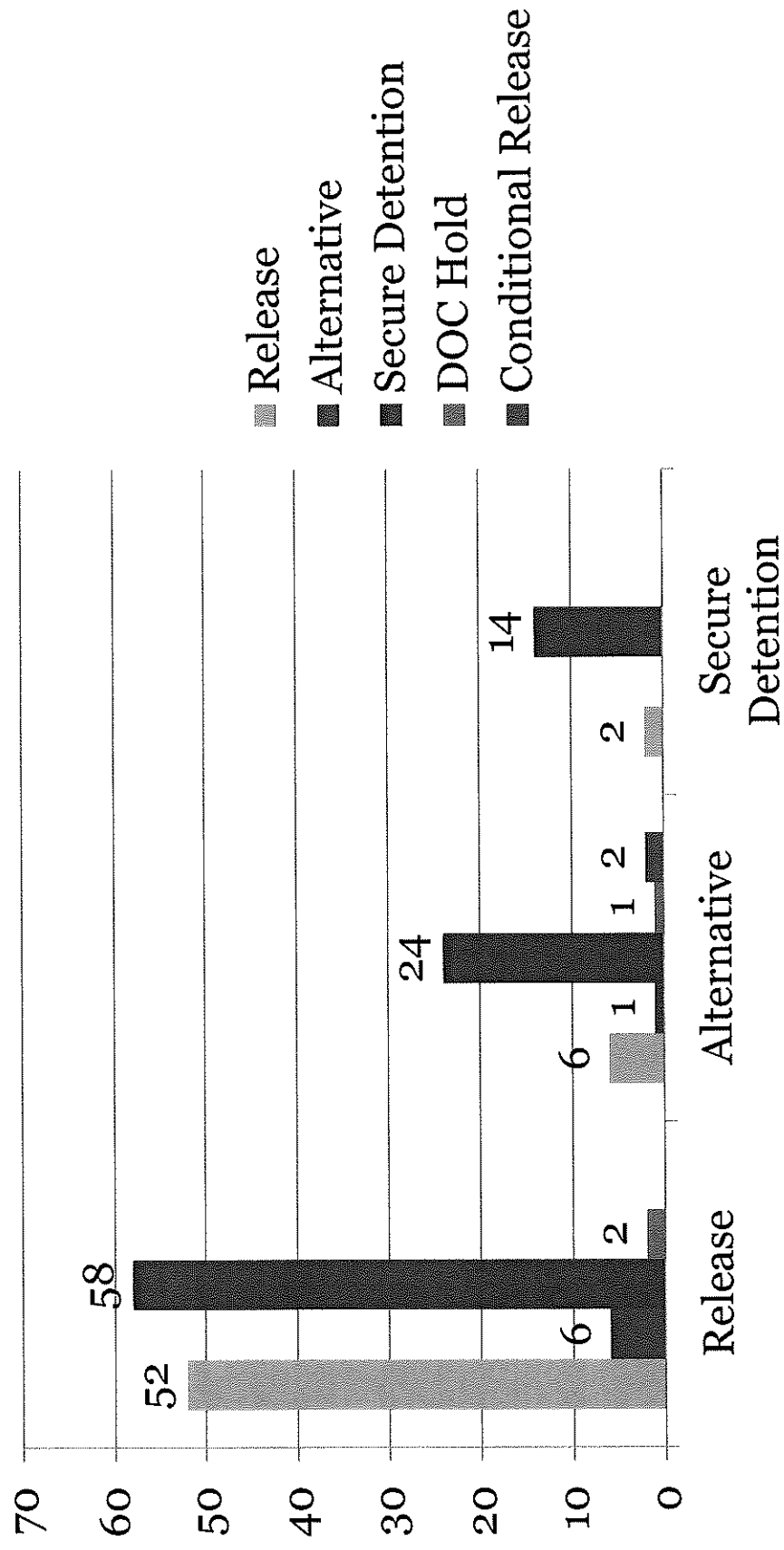
Override Up Percentages



Detention Override Reasons



Actual VS. Indicated RAI

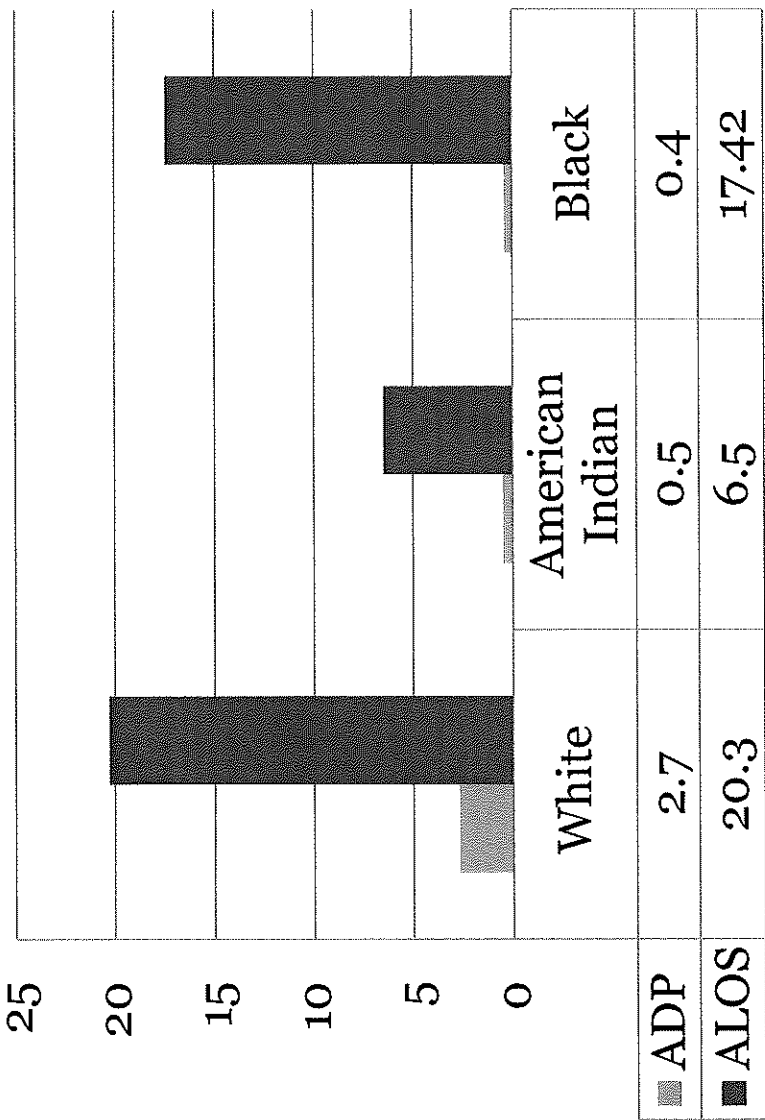
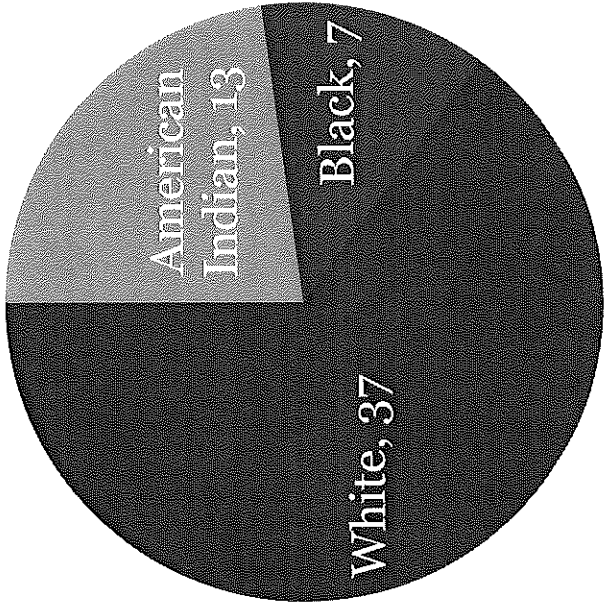


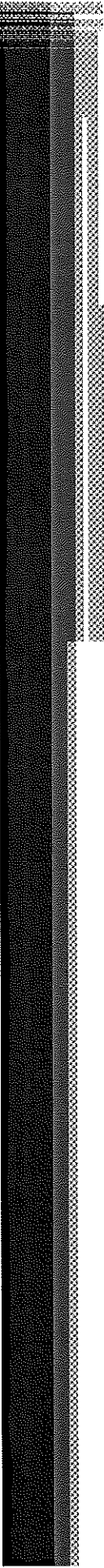
Alternatives to Detention Shelter Care

- Due to COVID-19, we were not able to utilize any bed spaces at New Beginnings Center in Quarters 2, 3, or 4 of 2020.
- In Quarter 1, there were 5 youth accepted
 - 1 Female
 - 5 Bed Days
 - 4 Male
 - 15 Bed Days
 - ALOS 3.75

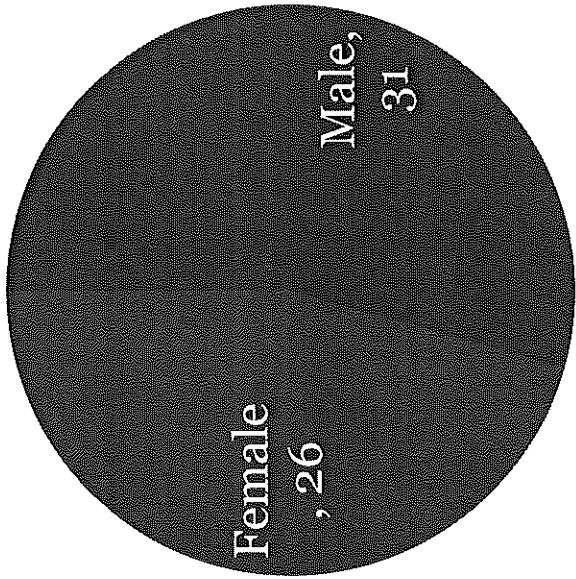
Submitted reimbursement
request for \$3,200 to CJS.

Alternatives to Detention Electronic Monitoring

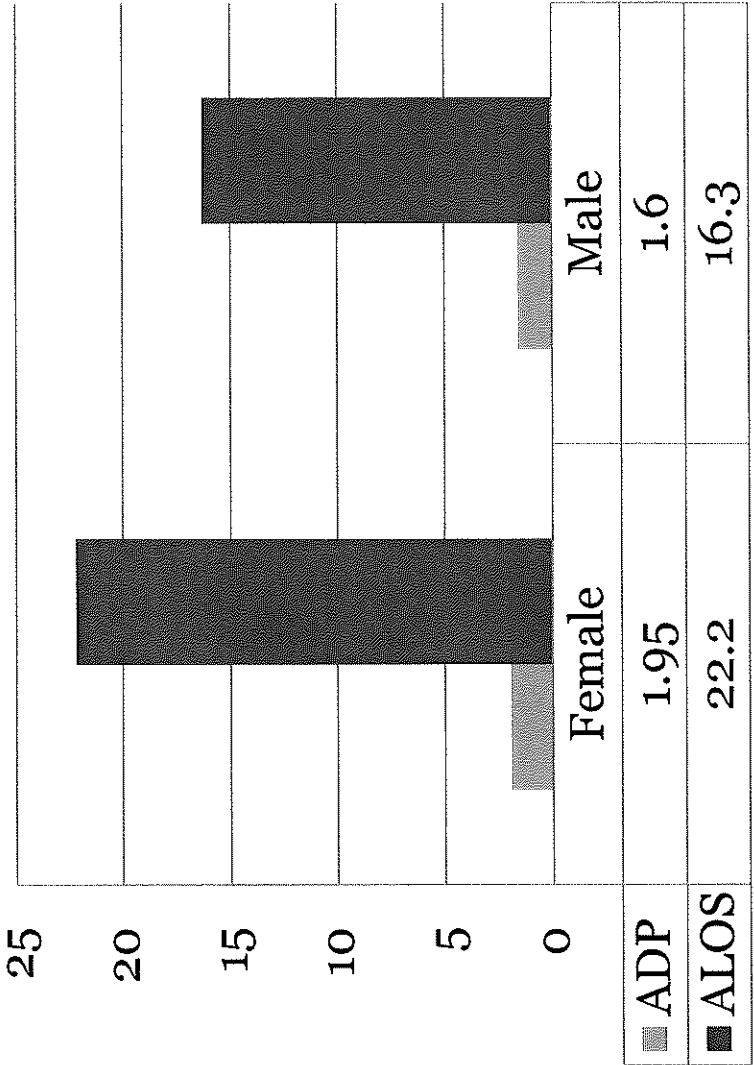




Alternatives to Detention Electronic Monitoring

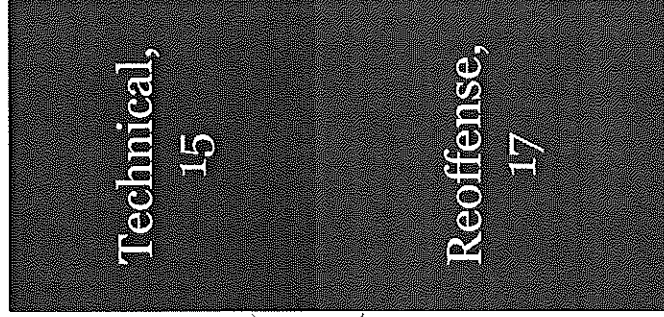


Overall ADP – 1.8
Overall ALOS – 19.25

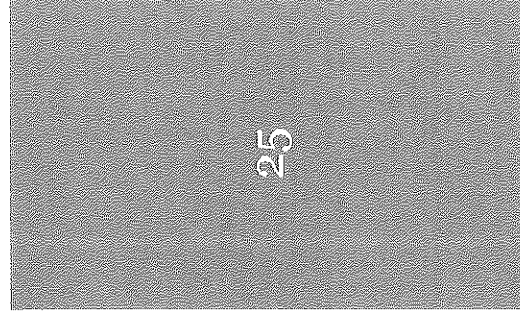


Alternatives to Detention Electronic Monitoring

*Reimbursement request of
\$1,394.25 was submitted to CJS*



32

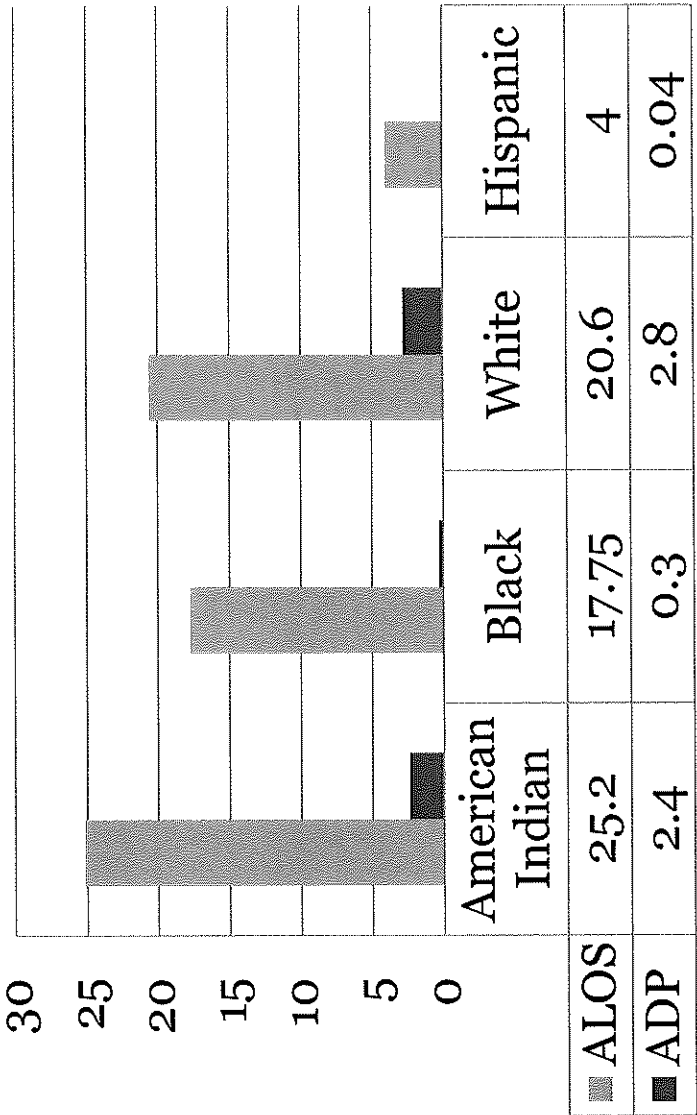
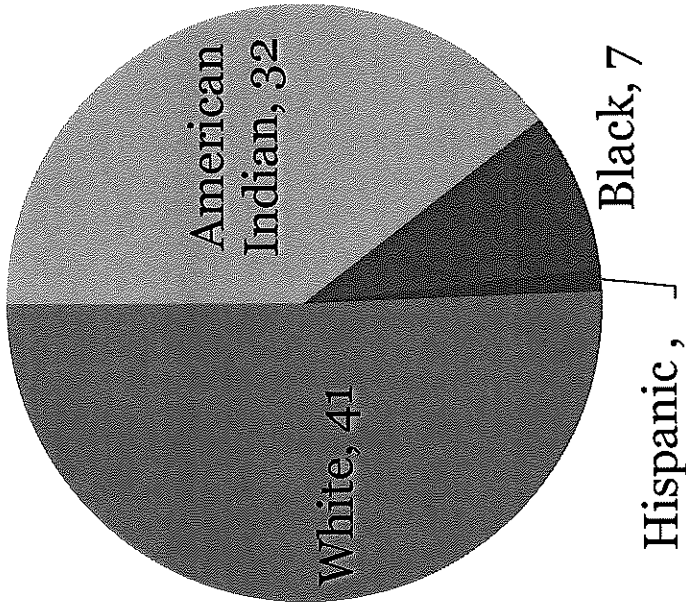


Unsuccessful

Successful

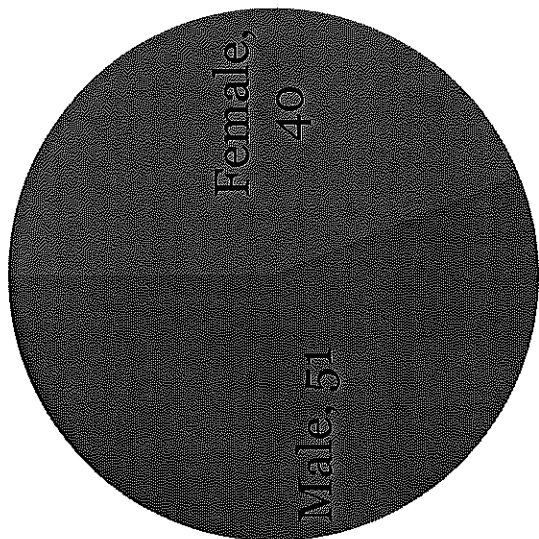
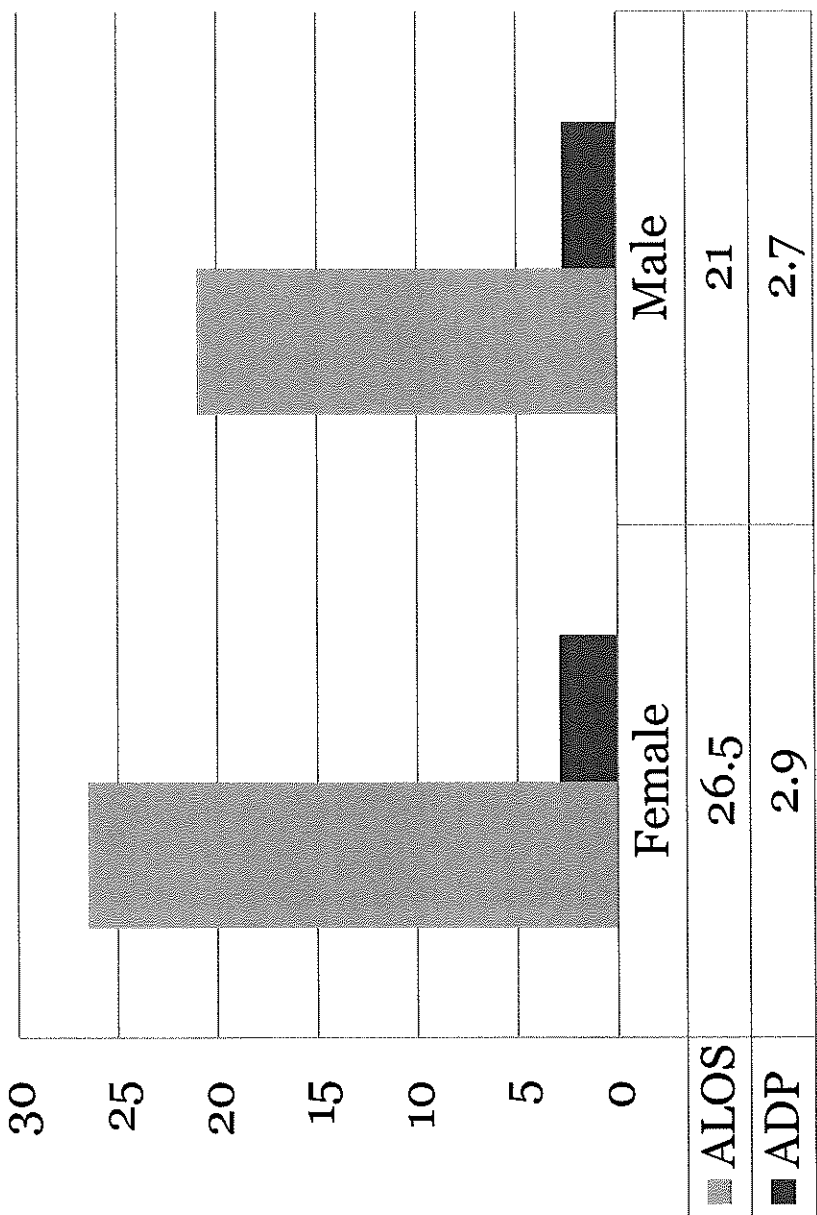
Alternatives to Detention

Home Detention



Alternatives to Detention

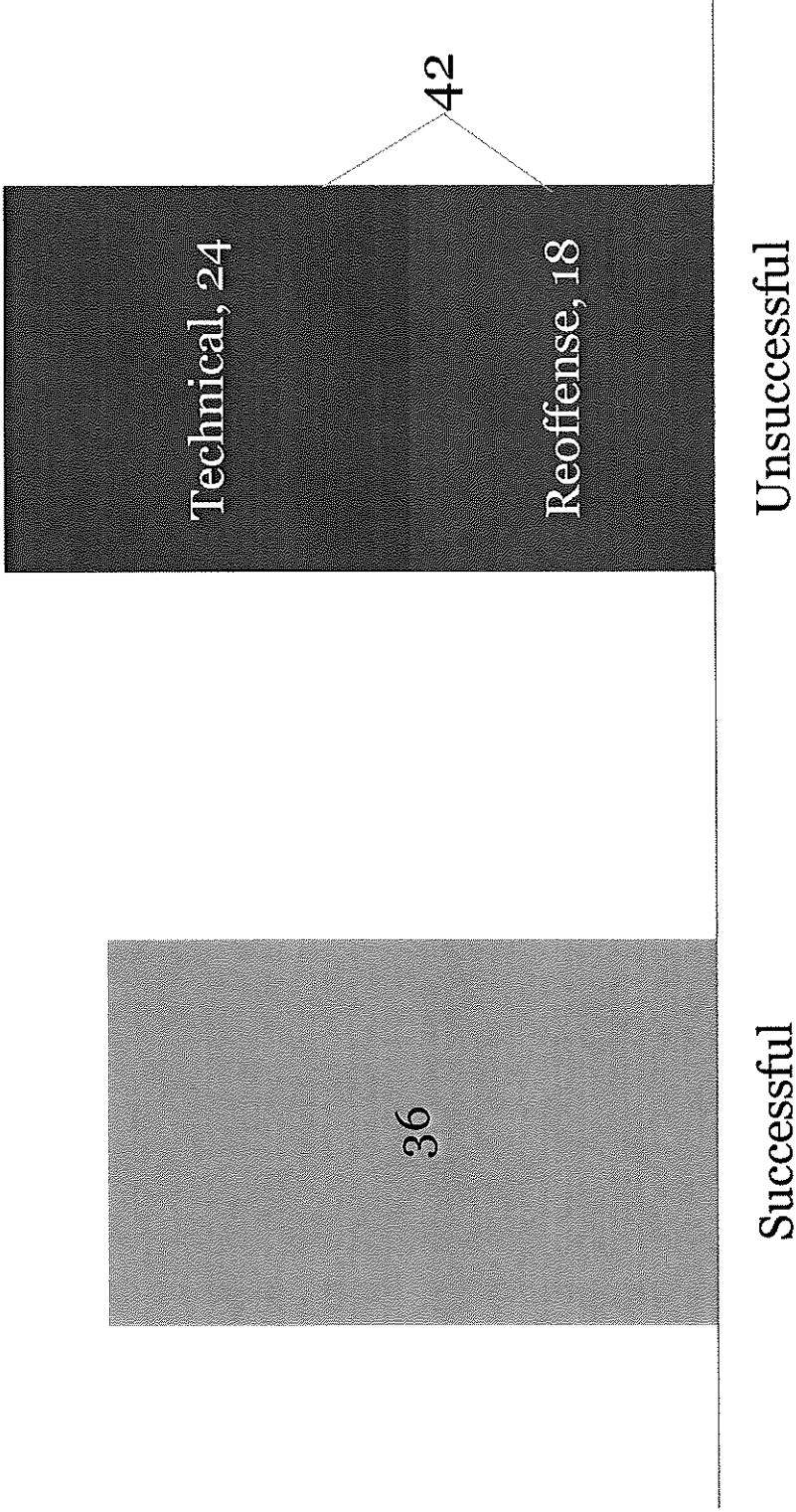
Home Detention



Overall ALOS – 23.75
Overall ADP – 2.8

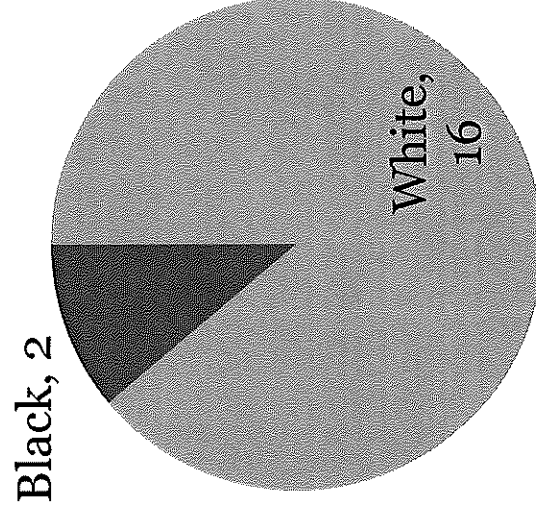
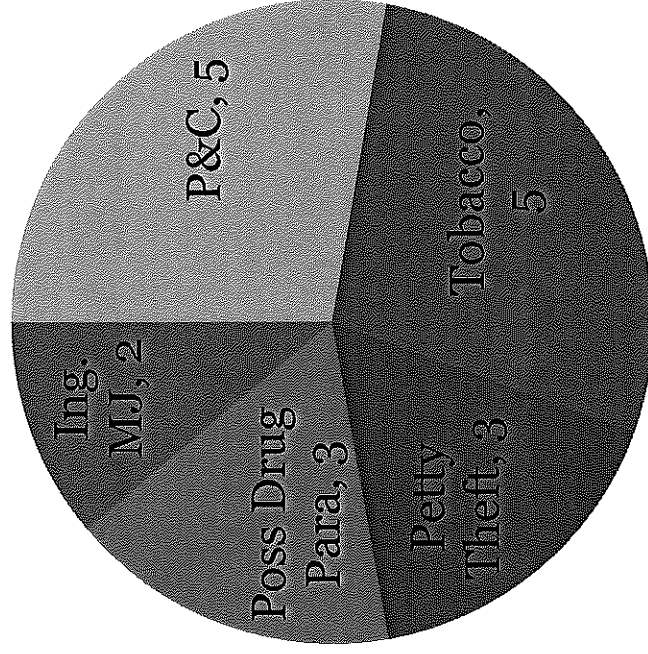
Alternatives to Detention

Home Detention



Diversion Teen Court

88% Success Rate
The unsuccessful ones rolled into
Diversion and were still able to
stay out of the system.



Black, 3
Hispanic, 2
American Indian, 12



May 3, 2020

Council of Juvenile Services
South Dakota Department of Corrections
3200 East Highway 34
Pierre, SD 57501

RE: Brown County JDAI/Diversion Coordinator

Dear Council Members:

As a collaborative, we collectively submit this letter in support of the grant proposal for the third year of the JDAI/Diversion Coordinator position in Brown County.

This position has been housed under the Brown County State's Attorney's Office for the past two years. By having an employee dedicated to the Diversion and Juvenile Detention Alternative Initiative efforts in Brown County, we have been able to make great strides in juvenile justice reform. For example, we have seen significant decreases in our detention admissions while still seeing a decrease in our misdemeanor and felony level offenses.

Brown County's Risk Assessment Instrument override rate continues to be high, at 48.8%, showing there is still a need for more alternatives to detention. It is our hope that in year three we can provide more education to the community and gain more buy-in to keep Brown County youth in the communities in Brown County.

We thank you for considering our Alternatives to Detention Subgrant Application for Brown County.

Sincerely,

Brown County JDAI Collaborative

Aberdeen School District

Dr. Becky Guffin, Superintendent

1224 South 3rd Street
Aberdeen, SD 57401
605-725-7111 – Phone
605-725-7199 – Fax
Becky.Guffin@k12.sd.us

April 30, 2021

To Whom It May Concern,

I am writing today in support of the grant proposal for the JDAI Diversion program in Brown County. Much more work is needed to ensure our juvenile justice system rehabilitates youth and allows them to develop into productive members of society. Reform efforts will require a multi-layered approach including mental health services. Although these efforts may require up-front investments, the long-term benefits will outweigh the costs.

As a large and diverse school district, we continue to struggle with holding youth accountable for their actions and would see great benefit from having more options for case management and diversion programs. Over the years we have seen an increase in the number of delinquent infractions which often indicate underlying problems that need attention, such as unmet mental and physical health needs, exposure to poverty, crime and other adverse experiences, or a lack of public services that facilitate positive youth development.

During the first years of the grant, we have been very involved with the program and have appreciated the additional support provided by the Brown County States Attorney's office, the Diversion Coordinator, court services, and law enforcement. We look forward to the continuation of additional services provided by a JDAI Diversion Coordinator for at-risk children in Aberdeen and throughout the region and am happy to voice my support for the renewal of this application. Please let me know if you have any questions about the Aberdeen Public School District's role with this proposal.

Sincerely,

A handwritten signature in cursive script, appearing to read 'Becky Guffin'.

Becky Guffin, Ed.D.
Superintendent

STATE OF SOUTH DAKOTA
BROWN COUNTY



OFFICE OF THE STATE'S ATTORNEY

BROWN COUNTY COURTHOUSE
22 COURT STREET
ABERDEEN, SD 57401
(605) 626-7130
Fax# (605) 626-7132

May 26, 2020

South Dakota Council for Juvenile Services
3400 East Highway 34
Pierre, SD 57501

RE: Brown County Sub-Grant Application

To Whom it May Concern:

This letter is intended to support the application submitted by Brown County for continued grant funding through the Council for Juvenile Services.

Because of this opportunity, we have been able to hire a full-time employee to implement a juvenile diversion program. The Diversion Coordinator meets with the juveniles and their family's one on one to develop a plan to help the juveniles be successful. We have seen a significant increase in the number of successful diversions; therefore offering another alternative to the court process.

As we continue to finalize the sustainability plan for this position, we support this sub-grant application to assist with funding to allow for this work to continue in our third year.

We appreciate this opportunity and look forward to seeing the progress in the next year.

Sincerely,

Ernest Thompson
Brown County State's Attorney



STATE OF SOUTH DAKOTA
FIFTH JUDICIAL CIRCUIT



PRESIDING JUDGE
Jon S. Flemmer
CIRCUIT JUDGES
Tony L. Portra
Richard A. Sommers
Gregg C. Magera
MAGISTRATE JUDGE

TONY L. PORTRA
Circuit Judge

Michelle Gaikowski
Official Court Reporter

101 SE 1st Ave., Suite 201
P. O. Box 1087
Aberdeen, SD 57402-1087
Phone: 605-626-2450
Fax: 605-626-2491
Email: 5thcircuit@ujs.state.sd.us

May 4, 2021

Council of Juvenile Services
South Dakota Department of Corrections
3200 East Highway 34
Pierre, SD 57501

Re: Brown County JDAI / Diversion Coordinator

Dear Council:

I am asking for your continued funding of our JDAI / Diversion Coordinator for Brown County. Our area, like many, lacks an adequate supply of alternatives to detention, but having a local JDAI / Diversion Coordinator helps provide us a person that can dedicate all of her efforts and energy to developing these alternative resources. She works well with our JDAI committee, and she has done precisely what we had hoped when we applied for the grant the first time.

I can see the positive changes occurring in how we process juvenile cases, and I firmly believe that we are on the right track. I hope you will consider funding this position for another year to continue the work that we have started.

I urge you to consider our request, and I invite you to contact me with any questions. Thank you.

Sincerely,

TONY L. PORTRA
Circuit Judge



Brown County Commission

Brown County Courthouse

25 Market St, Suite 1

Aberdeen, SD 57401

Ph. 605-626-7110

May 4, 2020

South Dakota Council for Juvenile Services
3400 East Highway 34
Pierre, SD 57501

RE: Brown County Sub-Grant Application

To Whom it May Concern:

This letter is intended to support the application submitted by Brown County for continued grant funding through the Council for Juvenile Services.

We, the Board of Commissioners of Brown County, support the sub-grant application on behalf of our county and community. We recognize the accomplishments thus far that have come from have a dedicated employee in this position. These accomplishments include, but are not limited to a decrease in detention population, an increase in juvenile diversion numbers, and more resources to provide to the youth in the communities of Brown County.

We understand that with reform work come challenges and that this process takes time. As we continue to finalize the sustainability plan for this position, we support this sub-grant application to assist with funding to allow for this work to continue in our third year.

We appreciate this opportunity and look forward to seeing the progress in the next year.

Sincerely,

Doug Fjeldheim

Chairman, Brown County Board of Commissioners

Quarterly Performance Measurement Report- July 1, 2020- June 30, 2021

FY2021 ATD Subgrant - Brown County

Performance Measures		July-Sept 2020	Oct- Dec 2020	Jan - Mar 2021	Apr- June 2021
Number of program materials developed (The number of program materials that were developed during the reporting period. Include only only substantive materials such as program overviews, client workbooks, list of local service providers. Do not include advertisements or administrative forms.)					
A. Number of program materials developed during the reporting period		0	0	0	0 #
Number of program youth served (An unduplicated count of the number of youth served by the program during the reporting period. Definition of the number of youth served for a reporting period is the number of program youth carried over from previous reporting period, plus new admissions during the reporting period.)					
A. Number of program youth carried over from the previous reporting period, plus new admissions during the reporting		32	44		43 #
Number of planning activities conducted (The number of planning activities undertaken during the reporting period. Planning activities include meetings held, needs assessments undertaken.)					
A. Number of planning activities undertaken		21	15		21 #
Number of MOUs developed (The number Memoranda of Understanding or interagency agreements developed during reporting period.)					
A. Number of MOUs developed		0	0	0	0 #
Number of new programs implemented (The number of new programs implemented during the reporting period.)					
A. Number of new programs implemented.		0	0	0	0 #
Number and percent of program youth who offend during reporting period - short term (The number and percent of participating program youth who were arrested or seen at a juvenile court for a delinquent offense during the reporting period. Official records (police, juvenile court) are the preferred data source. The number of youth tracked should reflect the number of program youth that are followed or monitored for arrests or offenses.)					
A. Total number of program youth served		32	44		43 #
B. Number of program youth tracked during this reporting period		32	44		43 #
C. Of B, the number of program youth who had a new arrest/delinquent offense during this reporting period		1	2		3 #
D. Number of program youth who were recommitted to a juvenile facility during this reporting period		0	0		0 #
E. Number of program youth who were sentenced to adult prison during this reporting period		0	0		0 #
F. Number of youth who received another sentence during this reporting period		1	0		3 #
G. Percent OFFENDING (C/B)		3%	5%		7% #VALUE!

Number and percent of program youth who offend during reporting period - long term <i>(The number and percent of participating program youth who were arrested or seen at a juvenile court for a delinquent offense during the reporting period. Official records (police, juvenile court) are the preferred data source. The number of youth tracked should reflect the number of program youth that are followed or monitored for arrests or offenses 6-12 months after exiting the program.)</i>						
A. Number of program youth who exited the program 6-12 months ago that you are tracking	23	51	37 #			
B. Of A, the number of program youth who had a new arrest/delinquent offense during this reporting period	1	3	3 #			
C. Number of program youth who were recommitted to a juvenile facility during this reporting period	0	0	0 #			
D. Number of program youth who were sentenced to adult prison during this reporting period	0	0	0 #			
E. Number of youth who received another sentence during this reporting period	1	3	2 #			
F. Percent of Long Term RECIDIVISM (B/A)	4%	6%	8%	#VALUE!		
Number and percent of program youth who reoffend - short term <i>(The number and percent of participating program youth who were arrested or seen at a juvenile court for a delinquent offense during the reporting period. Official records (police, juvenile court) are the preferred data source. The number of youth tracked should reflect the number of program youth that are followed or monitored for arrests or offenses.)</i>						
A. Total number of program youth served	32	44	43 #			
B. Of A, the number of program youth who had a new arrest/delinquent offense during this reporting period	1	2	3 #			
C. Number of program youth who were recommitted to a juvenile facility during this reporting period	0	0	0 #			
D. Number of program youth who were sentenced to adult prison during this reporting period	0	0	0 #			
E. Number of youth who received another sentence during this reporting period	1	0	3 #			
F. Percent of Long Term RECIDIVISM (B/A)	3%	5%	7%	#VALUE!		
Number and percent of program youth who reoffend - long term <i>(The number and percent of participating program youth who were arrested or seen at a juvenile court for a delinquent offense during the reporting period. Official records (police, juvenile court) are the preferred data source. The number of youth tracked should reflect the number of program youth that are followed or monitored for arrests or offenses 6-12 months after exiting the program.)</i>						
A. Number of program youth who exited the program 6-12 months ago that you are tracking	23	51	37 #			
B. Of A, the number of program youth who had a new arrest/delinquent offense during this reporting period	1	3	3 #			
C. Number of program youth who were recommitted to a juvenile facility during this reporting period	0	0	0 #			
D. Number of program youth who were sentenced to adult prison during this reporting period	0	0	0 #			
E. Number of youth who received another sentence during this reporting period	1	0	2 #			
F. Percent of Long Term RECIDIVISM (B/A)	4%	6%	8%	#VALUE!		
Number of detention alternative program options available <i>(Number of detention alternative programs created during the reporting period. If programs were lost over the reporting period, please report a negative number.)</i>						
A. Number of detention alternative program options	3	3	3 #			
Number and percent of program youth receiving RAI <i>(Number and percent of program youth receiving risk assessments during the reporting period to determine the level of supervision.)</i>						
A. Number of program youth who received RAI	1	0	0 #			
B. Total number of program youth	32	44	43 #			

C. A/B		3%	0%	0%	#VALUE!

Number and percent of program youth completing program requirements - short term <i>(The number and percent of program youth who have successfully fulfilled all program obligations and requirements. The total number of youth includes those who exited successfully or unsuccessfully.)</i>					
A. Number of program youth who exited the program having completed program requirements	15	15	22 #		
B. Total number of youth who were in the program during the reporting period	32	44	43 #		
C. A/B	47%	34%	51%	#VALUE!	
Average length of time between initial court appearance and disposition <i>(Length of time in days between initial court appearance and disposition during the reporting period.)</i>					
A. Total number of days between disposition and placement	168	194	875 #		
B. Total number of cases disposed	5	15	12 #		
C. Average (A/B)	33.60	12.93	72.92	#VALUE!	

Description of Activity/Accomplishments for the quarter highlighting the strategy for implementation steps outlined in your application: The coordinator continues to attend monthly JDAI and diversion calls and assisted in the planning process for the April conference. Due to COVID-19, in-person JDAI meetings have not been held, however, there was one zoom meeting this quarter with the collaborative to review the 2020 data for Brown County. There were several meetings held throughout the quarter to discuss Senate Bill 14 and what our response will be to status offenses.

Activity/Accomplishments planned for the next quarter: The coordinator is working with the local police department to enter into a data sharing agreement to have access to data at the law enforcement decision making point. Kelsi is also working with judicial leadership to expand on the current diversion programming to include a more graduated response to truancy cases.

The undersigned certifies that to the best of his/her knowledge and belief that the progress information rendered by the local entity up to the date of this report are true and

Project Director (Print) _____ Project Director (Sign) _____ Date _____